U.S. Department of Homeland Security

United States Coast Guard



Director
National Pollution Funds Center
United States Coast Guard

NPFC CA MS 7100 US COAST GUARD 4200 Wilson Blvd. Suite 1000 Arlington, VA 20598-7100 Staff Symbol: (CA) Phone: 800-280-7118

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CERTIFIED MAIL - RETURN RECEIPT REQUESTED

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5890/DWHZ 11 September 2013

Aylstock, Witkin, Kreis & Overholtz, PLLC



Re: Claim Number: N10036-1978

Dear Mr. Barger:

The National Pollution Funds Center (NPFC), in accordance with the Oil Pollution Act of 1990, 33 U.S.C. § 2701 et seq. (OPA) and the associated regulations at 33 C.F.R. Part 136, denies payment on the claim number N10036-1978 involving the Deepwater Horizon oil spill. Please see the attached Claim Summary/Determination Form for further explanation.

You may make a written request for reconsideration of this claim. The reconsideration must be received by the NPFC within 60 days of the date of this letter and must include the factual or legal basis of the request for reconsideration, providing any additional support for the claim. However, if you find that you will be unable to gather particular information within the time period, you may include a request for an extension of time for a specified duration with your reconsideration request.

Reconsideration of the denial will be based upon the information provided. A claim may be reconsidered only once. Disposition of that reconsideration in writing will constitute final agency action. Failure of the NPFC to issue a written decision within 90 days after receipt of a timely request for reconsideration shall, at the option of the claimant, be deemed final agency action. All correspondence should include claim number N10036-1978.

Mail reconsideration requests to:

Director (ca)
NPFC CA MS 7100
US COAST GUARD
4200 Wilson Blvd, Suite 1000
Arlington, VA 20598-7100

Sincerely,

Claims Adjudication Division National Pollution Funds Center U.S. Coast Guard

Enclosure: Claim Summary/Determination

CC: Mr. James C. Crosby

CERTIFIED MAIL - RETURN RECEIPT REQUESTED

1211 West Fairfield Pensacola, FL 32501 Number: 7010 0780 0001 8634 2296

# CLAIM SUMMARY/DETERMINATION FORM

Claim Number N10036-1978
Claimant James C. Crosby
Type of Claimant Private (US)

Type of Claim Loss of Profits or Impairment of Earning Capacity

Amount Requested \$15,000.00

## **FACTS**

On or about 20 April 2010, the Mobile Offshore Drilling Unit Deepwater Horizon (Deepwater Horizon) exploded and sank in the Gulf of Mexico. As a result of the explosion and sinking, oil discharged. The Coast Guard designated the source of the discharge and identified BP as a responsible party (RP). BP accepted the designation and advertised its OPA claims process. On 23 August 2010, the Gulf Coast Claims Facility (GCCF) began accepting and adjudicating certain individual and business claims on behalf of BP.

On 08 March 2012, the United States District Court, Eastern District of Louisiana issued a "Transition Order" (TO) limiting the GCCF's ability to accept, process, or pay claims except as provided in that order. The TO created a Transition Process (TP) to facilitate the transition of the claims process from the GCCF to a proposed Court Supervised Settlement Program (CSSP). The Court granted Preliminary Approval of the proposed settlement agreement on 02 May 2012, and the CSSP began processing claims on 04 June 2012.

### CLAIM AND CLAIMANT

On 22 August 2013, Mr. James D. Barger, on behalf of Mr. James C. Crosby ("the Claimant"), submitted a claim to the Oil Spill Liability Trust Fund (OSLTF) seeking \$15,000.00 in loss of profits or impairment of earning capacity damages allegedly resulting from the Deepwater Horizon oil spill.<sup>1</sup>

At the time of the oil spill, the Claimant states he was working for Abdon Callais Offshore, LLC (ACO). He states that, because of the oil spill, "the oil rig Hercules 120 shut down so [the company's] boat was docked," thus ACO "could not perform their marine transportation duties and [he] was laid off." The Claimant states that he "had to find a job on land, so a major decrease in pay" was experienced as a result.

#### APPLICABLE LAW

Under the Oil Pollution Act of 1990 (OPA), at 33 U.S.C. § 2702(a), responsible parties are liable for removal costs and damages resulting from the discharge of oil into or upon the navigable water, adjoining shorelines, or the exclusive economic zone of the United States, as described in § 2702(b) of OPA.

The OSLTF is available to pay claims for uncompensated damages pursuant to 33 U.S.C. § 2712(a)(4) and § 2713 and the OSLTF claims adjudication regulations at 33 C.F.R. Part 136.

<sup>&</sup>lt;sup>1</sup> Optional OSLF Claim Form, 1July 2013.

One type of damages available pursuant to 33 C.F.R. § 136.231 is a claim for loss of profits or impairment of earning capacity due to injury to or destruction of natural resources.

Under 33 C.F.R. § 136.233 a claimant must establish the following:

- (a) That real or personal property or natural resources have been injured, destroyed, or lost;
- (b) That the claimant's income was reduced as a consequence of injury to, destruction of, or loss of property or natural resources, and the amount of that reduction;
- (c) The amount of the claimant's profits or earnings in comparable periods and during the period when the claimed loss or impairment was suffered, as established by income tax returns, financial statements, and similar documents. In addition, comparative figures for profits or earnings for the same or similar activities outside of the area affected by the incident also must be established; and
- (d) Whether alternative employment or business was available and undertaken and, if so, the amount of income received. All income that a claimant received as a result of the incident must be clearly indicated and any saved overhead and other normal expenses not incurred as a result of the incident must be established.

Under 33 C.F.R. § 136.105(a) and § 136.105(e)(6), the claimant bears the burden of providing to the NPFC, all evidence, information, and documentation deemed necessary by the Director, NPFC, to support the claim.

Under 33 C.F.R. § 136.235, the amount of compensation allowable for a claim involving loss of profits or impairment of earning capacity is limited to the actual net reduction or loss of earnings or profits suffered. Calculations for net reductions or losses must clearly reflect adjustments for—

- (a) All income resulting from the incident;
- (b) All income from alternative employment or business undertaken;
- (c) Potential income from alternative employment or business not undertaken, but reasonably available;
- (d) Any saved overhead or normal expenses not incurred as a result of the incident; and
- (e) State, local, and Federal taxes.

Under 33 U.S.C. § 2712(f), payment of any claim or obligation by the Fund under OPA shall be subject to the United States Government acquiring, by subrogation, all rights of the claimant or State to recover from the responsible party.

## **DETERMINATION OF LOSS**

#### Claimant's Submission to the NPFC

The Claimant submitted the following documentation in support of this claim:

- Optional OSLTF Claim Form, 1 July 2013;
- Cover Letter from Attorney for Claimant, 30 July 2013;
- ACO Paystub, 29 July 2010;
- 2009 ACO W2 for Claimant;

- Navy Federal Credit Union Account Statements, 20 March 2010 -- 19 September 2010;
- 2009 Individual Federal Tax Return for Claimant.

The Claimant alleged that this claim was first presented to the Responsible Party and that the RP denied payment on this claim.<sup>2</sup> On 13 August 2013, the Claimant presented this claim to the NPFC, seeking \$15,000.00 in loss of profits or impairment of earning capacity. The NPFC will adjudicate the claim to the extent presentment requirements have been satisfied. If any damages subject of this claim were not first presented to and denied by the RP, these damages are denied for improper presentment.<sup>3</sup>

Evidence in this claim submission indicates that the Claimant is a member of the Deepwater Horizon Economic and Property Damage Class Action Settlement (E&PD Settlement).<sup>4</sup>

## **NPFC** Determination

Under 33 U.S.C. § 2702(b)(2)(E) and 33 C.F.R. Part 136, a claimant must prove that any loss of income was due to injury, destruction or loss of real or personal property or of a natural resource as a result of a discharge or substantial threat of a discharge of oil. Under 33 C.F.R. § 136.105(a) and § 136.105(e)(6), the claimant bears the burden of providing all evidence, information, and documentation deemed necessary by the Director, NPFC, to support the claim.

As an initial matter, it appears that the Claimant is a member of the E&PD Settlement Class. This claim is therefore considered to have been settled, and the Claimant is ineligible to recover funds from the OSLTF. According to OPA, the payment of any claim by the NPFC is subject to the NPFC's ability to obtain, by subrogation, the rights to recover all costs and damages from the responsible party. If a claim has been settled, the claimant no longer has rights to the claim and therefore cannot subrogate the NPFC to those rights.

While this claim may not have been quantified or paid, it is considered to have been settled by virtue of the Court's preliminary approval of the settlement agreement. If the Claimant disagrees that he is a member of the economic damages class of the E&PD Settlement, he should submit evidence to indicate that he has either opted out or is excluded from the E&PD Settlement in his request for reconsideration of this claim.

Furthermore, even if the Claimant was not included in the Settlement, this claim is denied on its merits. In order to prove a claim for loss of profits or impairment of earning capacity damages, a claimant must provide evidence sufficient to prove (1) that the claimant sustained a loss or reduction in income, and (2) that the loss was caused by damage to real or personal property or natural resources caused by the discharge of oil during the Deepwater Horizon oil spill.

The Claimant alleged that he was laid off and was forced to find a lower-paying job on land as a result of the rig his vessel assisted being shut down after the Deepwater Horizon oil spill.<sup>5</sup> However, the Claimant has not presented evidence to indicate whether or not his termination was due to the oil incident or other factors. Rather, the Claimant's losses appear to have been caused

<sup>&</sup>lt;sup>2</sup> Optional OSLTF Claim Form, 1 July 2013. <sup>3</sup> 33 C.F.R. § 136.103(c)(2).

<sup>&</sup>lt;sup>4</sup> At the time of the spill, the Claimant was living within the economic settlement loss zones.

<sup>&</sup>lt;sup>5</sup> Optional OSLTF Claim Form, 1 July 2013.

by changes in drilling and permitting regulations implemented after the oil spill. These losses therefore, which were not caused by "damage to real or personal property or natural resources" resulting from "the discharge or substantial threat of discharge of oil" are not losses that can be compensated by the OSLTF.

Lastly, the Claimant based the claim amount on totals that could not be ascertained. Claimant does not show how he derived a loss of \$15,000.00 and for how long a period he was affected by the spill. The bank statements provided by the Claimant have deposit information from ACO which show a consistent payment pattern before and during the affected time period. Additionally, he does not provide documentation of his subsequent earnings or his 2010/2011 Federal income tax returns that would show his alleged reduction in pay.

Based on the foregoing, this claim is denied because the Claimant has failed to provide evidence sufficient to prove (1) that he sustained a financial loss in the amount of \$15,000.00, or (2) that the alleged loss is due to the injury, destruction, or loss of property or natural resources as a result of a discharge or substantial threat of discharge of oil. Additionally, this claim is considered to have been settled by virtue of belonging to the E&PD Settlement.

Claim Supervisor: NPFC Carms Indication Division

Date of Supervisor's Review: 9/11/13

Supervisor's Action: Denial approved

Supervisor's Comments: