

CLAIM SUMMARY / DETERMINATION FORM

Claim Number : 913044-0001  
Claimant : State of Connecticut Department of Energy and Environmental Protection  
Type of Claimant : State  
Type of Claim : Removal Costs  
Claim Manager : XXXXXXXXXX  
Amount Requested : \$8,150.13

**FACTS:**

**A. Oil Spill Incident:** The USCG National Response Center (NRC) received a report<sup>1</sup> that on August 24, 2012, a sheen from an unknown source was discovered in the vicinity of 480 Grand Avenue, New Haven, in the Quinnipiac River, which flows into Long Island Sound, which both are navigable waterways of the United States. The State of Connecticut Department of Energy and Environmental Protection (DEEP) responded to the incident and observed approximately 150 gallons of hydraulic oil that had traversed from as far away as a mile upriver, near the State Street Bridge.

No Responsible Party (RP) could be identified and the incident was deemed a mystery spill.

**B. Description of removal actions performed:** The Claimant, DEEP, hired McVac Environmental Services, Inc. (McVac) for cleanup and United Industrial Services (UIS) for disposal of the oily waste. Actions included deploying sorbent boom the width of the bridge to the contaminated water to contain the release. Boom was also deployed along the shoreline of the Old English Power Station to contain the area of product that had accumulated. DEEP monitored boom and coordinated with McVac for the removal of the boom after at least one rain event. The boom was removed and disposed of on August 29, 2012.

**C. The Claim:** On April 17, 2013, DEEP submitted a removal cost claim to the National Pollution Funds Center (NPFC), for reimbursement of removal costs in the amount of \$8,150.13 for the services provided from August 24 through August 29, 2012. This claim is for removal costs based on the rate schedule in place at the time services were provided. A copy of the vendor rate schedule is provided in the claim file.

The review of the actual cost invoicing and dailies focused on: (1) whether the actions taken were compensable "removal actions" under OPA and the claims regulations at 33 CFR 136 (e.g., actions to prevent, minimize, mitigate the effects of the incident); (2) whether the costs were incurred as a result of these actions; (3) whether the actions taken were consistent with the NCP or directed by the FOOSC, and (4) whether the costs were adequately documented.

<sup>1</sup> See NRC Report # 1022071, opened 8/24/2012.

**APPLICABLE LAW:**

"Oil" is defined in relevant part, at 33 USC § 2701(23), to mean "oil of any kind or in any form, including petroleum, fuel oil, sludge, oil refuse, and oil mixed with wastes other than dredged spoil".

"Removal costs" are defined as "the costs of removal that are incurred after a discharge of oil has occurred or, in any case in which there is a substantial threat of a discharge of oil, the costs to prevent, minimize, or mitigate oil pollution from an incident". 33 USC § 2701(31).

Removal costs referred to in 33 USC 2702(a) include any removal costs incurred by any person for acts taken by that person which are consistent with the National Contingency Plan. 33 USC 2702(b)(1)(B).

The Oil Spill Liability Trust Fund (OSLTF), which is administered by the NPFC, is available, pursuant to 33 USC §§ 2712(a)(4) and 2713 and the OSLTF claims adjudication regulations at 33 CFR Part 136, to pay claims for uncompensated removal costs that are determined to be consistent with the National Contingency Plan and uncompensated damages.

With certain exceptions all claims for removal costs or damages shall be presented first to the responsible party of the source designated under 2714(a). 33 U.S.C. § 2713(a). If the claim is not settled by any person by payment within 90 days after the date the claim was presented, the claimant may elect to commence an action in court against the responsible party or present the claim to the Fund. 33 U.S.C. §2713(c)(2).

"Claimant" means "any person or government who presents a claim for compensation under this subchapter." 33 USC § 2701(4).

Under 33 CFR 136.105(a) and 136.105(e)(6), the claimant bears the burden of providing to the NPFC, all evidence, information, and documentation deemed necessary by the Director, NPFC, to support the claim.

Under 33 CFR 136.105(b) each claim must be in writing, for a sum certain for each category of uncompensated damages or removal costs resulting from an incident. In addition, under 33 CFR 136.203, the claimant bears the burden to prove the removal costs were reasonable in response to the scope of the oil spill incident, and the NPFC has the authority and responsibility to perform a reasonableness determination. Specifically, under 33 CFR 136.203, "a claimant must establish –

- (a) That the actions taken were necessary to prevent, minimize, or mitigate the effects of the incident;
- (b) That the removal costs were incurred as a result of these actions;
- (c) That the actions taken were determined by the FOSC to be consistent with the National Contingency Plan or were directed by the FOSC."

Under 33 CFR 136.205 "the amount of compensation allowable is the total of uncompensated reasonable removal costs of actions taken that were determined by the FOSC to be consistent with the National Contingency Plan or were directed by the FOSC. Except in exceptional circumstances, removal *activities* for which costs are being claimed must have been coordinated with the FOSC." [Emphasis added].

## **DETERMINATION OF LOSS:**

### **A. Overview:**

1. FOSC Coordination has been established via USCG Sector Long Island Sound.<sup>2</sup> 33 U.S.C. § 1321(d)(2)(K).
2. The incident involved the report of a discharge of “oil” as defined in OPA 90, 33 U.S.C. § 2701(23), to navigable waters.
3. In accordance with 33 CFR § 136.105(e)(12), the claimant has certified no suit has been filed in court for the claimed uncompensated removal costs.
4. The claim was submitted within the six year statute of limitations. 33 U.S.C. § 2712(h)(1).
5. No RP has been determined for this incident. 33 U.S.C. § 2701(32).
6. The NPFC Claims Manager has thoroughly reviewed all documentation submitted with the claim and determined that all removal costs presented were for actions in accordance with the NCP and that the costs for these actions were indeed reasonable and allowable under OPA and 33 CFR § 136.205.

### **B. Analysis:**

NPFC CA reviewed the actual cost invoices and dailies to confirm that the claimant had incurred all costs claimed. The review focused on: (1) whether the actions taken were compensable “removal actions” under OPA and the claims regulations at 33 CFR 136 (e.g., actions to prevent, minimize, mitigate the effects of the incident); (2) whether the costs were incurred as a result of these actions; (3) whether the actions taken were determined by the FOSC, to be consistent with the NCP or directed by the FOSC, and (4) whether the costs were adequately documented and reasonable. The Claims Manager validated the costs incurred and determined they were reasonable and necessary and performed in accordance with the National Contingency Plan (NCP).

DEEP kept the USCG Sector Long Island Sound informed of actions taken to cleanup and remove the oil from the water.<sup>3</sup> It provided dailies and invoicing of costs from its contractors and subcontractors that were deemed reasonable to accomplish this objective. Additionally, the Claimant did attempt to locate the source of the spill, thus attempting to minimize costs incurred by the state for this incident, but was unsuccessful in identifying a source for the spill.

Based on the foregoing, the Claims Manager hereby determines that the Claimant did incur \$8,150.13 of uncompensated removal costs and that that amount is payable by the OSLTF as full compensation for the reimbursable removal costs incurred by the Claimant and submitted to the NPFC under claim #913044-0001. The Claimant states that all costs claimed are for uncompensated removal costs incurred by the Claimant for this incident from August 24 through August 29, 2012. The Claimant represents that all costs paid by the Claimant are compensable removal costs, payable by the OSLTF as presented by the claimant.

<sup>2</sup> See Sector long Island Sound Case Report # 610368, opened 8/24/2012.

<sup>3</sup> See DEEP Emergency Incident Field Report, dated 8/24/2012, and submitted to the NPFC with the claim on 4/17/2013.

**C. Determined Amount: \$8,150.13**

The NPFC hereby determines that the OSLTF will pay \$8,150.13 as full compensation for the reimbursable removal costs incurred by the Claimant and submitted to the NPFC under claim 913044-0001. All costs claimed are for charges paid for by the Claimant for removal actions as that term is defined in OPA and, are compensable removal costs, payable by the OSLTF as presented by the Claimant

Claim Supervisor: 

Date of Supervisor's review: *4/29/13*

Supervisor Action: *Approved*

Supervisor's Comments: