

U.S. Department of
Homeland Security

United States
Coast Guard



Director
National Pollution Funds Center

4200 Wilson Blvd Stop 7100
Arlington VA 20598-7100
Staff Symbol: Ca
Toll-Free: 1-800-280-7118
Fax: 703-872-6113
Email: ARL-PF-
NPFCCCLAIMSINFO@uscg.mil

5890
March 21, 2013

VIA EMAIL: [REDACTED]@kyl.com

IMC Shipping Co. Pte. Ltd., Ayu Navigation Sdn Bh
c/o Keesal, Young & Logan
ATTN; Doug Davis
1029 West Third Avenue Suite 650
Anchorage, AK 99501

RE: J05003-0022

Dear Mr. Davis:

The National Pollution Funds Center (NPFC), in accordance with the Oil Pollution Act (OPA) (33 U.S.C. 2701 et seq.), has determined that \$2,166,024.24 is compensation for OPA claim number J05003-0022.

This determination is based on an analysis of the information submitted. Please see the attached determination and summary spreadsheet for further details regarding the rationale for this decision.

All costs that are not determined as compensable are considered denied. You may make a written request for reconsideration of this claim. The reconsideration must be received by the NPFC within 60 days of the date of this letter and must include the factual or legal basis of the request for reconsideration, providing any additional support for the claims. Reconsideration will be based upon the information provided and a claim may be reconsidered only once. Disposition of the reconsideration will constitute final agency action. Failure of the NPFC to issue a written decision within 90 days after receipt of a timely request for reconsideration shall, at the option of the claimant, be deemed final agency action. All correspondence should include corresponding claim number.

Mail reconsideration request to:

Director
NPFC CA MS 7100
US COAST GUARD
4200 Wilson Boulevard, Suite 1000
Arlington, VA 20598-7100

If you accept this determination, please sign the enclosed Acceptance / Release Agreement where indicated and return to the above address.

If we do not receive the signed original Acceptance / Release Agreement within 60 days of the date of this letter, the determination is void. If the determination is accepted, an original signature and a valid tax identification number (EIN or SSN) are required for payment. If you are a Claimant that has submitted other claims to the National Pollution Funds Center, you are required to have a valid Contractor Registration record prior to payment. If you do not, you may register free of charge at www.SAM.gov. Your payment will be mailed or electronically deposited in your account within 60 days of receipt of the Release Agreement.

If you have any questions or would like to discuss the matter, you may contact me at the above address or by phone at 1-800-280-7118.

Sincerely,



Donna Hellberg
Claims Manager
U.S. Coast Guard
By direction

Enclosures: Claim Summary / Determination
Acceptance / Release Agreement

U.S.
Department of
Homeland
Security



Director
United States Coast Guard
National Pollution Funds Center

NPFC CA MS 7100
US COAST GUARD
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Staff Symbol: (CA)
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Fax: 703-872-6113

**United States
Coast Guard**

Claim Number: J05003-0022	Claimant Name: IMC Shipping Co. Pte. Ltd., Ayu Navigation Sdn Bhd, and
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I, the undersigned, ACCEPT this settlement offer of \$2,166,024.24 as full and final compensation for the removal costs identified for services provided by the vendors listed in the attached Claim Summary / Determination Form. With my signature, I also acknowledge that I accept as final agency action all costs identified in Claim Number J05003-0022 that were denied in this claim determination and for which I received no compensation.

This settlement represents full and final release and satisfaction of the amounts paid from the Oil Spill Liability Trust Fund under the Oil Pollution Act of 1990 for this claim. I hereby assign, transfer, and subrogate to the United States all rights, claims, interest and rights of action, that I may have against any party, person, firm or corporation that may be liable for the amounts paid for which I have been compensated under this claim. I authorize the United States to sue, compromise or settle in my name and the United States fully substituted for me and subrogated to all of my rights arising from and associated with those amounts paid for which I am compensated for with this settlement offer. I warrant that no legal action has been brought regarding this matter and no settlement has been or will be made by me or any person on my behalf with any other party for amounts paid which is the subject of this claim against the Oil Spill Liability Trust Fund (Fund).

This settlement is not an admission of liability by any party.

With my signature, I acknowledge that I accept as final agency action all amounts paid for Claim Number J05003-0022 as described in the attached claim determination and amounts denied in this determination for which I received no compensation.

I, the undersigned, agree that, upon acceptance of any compensation from the Fund, I will cooperate fully with the United States in any claim and/or action by the United States against any person or party to recover the compensation. The cooperation shall include, but is not limited to, immediately reimbursing the Fund for any compensation received from any other source for those amounts paid for which the Fund has provided compensation, by providing any documentation, evidence, testimony, and other support, as may be necessary for the United States to recover from any other person or party.

I, the undersigned, certify that to the best of my knowledge and belief the information contained in this claim represents all material facts and is true. I understand that misrepresentation of facts is subject to prosecution under federal law (including, but not limited to 18 U.S.C. §§ 287 and 1001).

_____	_____
Title of Person Signing	Date of Signature
_____	_____
Typed or Printed Name of Claimant or Name of Authorized Representative	Signature

_____	_____
Title of Witness	Date of Signature
_____	_____
Typed or Printed Name of Witness	Signature

_____	_____	_____
DUNS #	Bank Routing Number	Bank Account Number

CLAIM SUMMARY / DETERMINATION FORM

Claim Number : J05003-0022
Claimant : IMC Shipping Co. Pte. Ltd., Ayu Navigation Sdn Bhd, and The Swedish Club
Type of Claimant : Corporate (US)
Type of Claim : Limit of Liability
Claim Manager : Donna Hellberg
Amount Requested : \$2,487,370.14

I. INCIDENT

The M/V SELENDANG AYU (the vessel) was on a voyage from Seattle to China when, on the morning of December 6, 2004¹ while operating in adverse weather conditions, the crew shut down the main engine as a result of a casualty to the No. 3 cylinder. The vessel drifted toward Unalaska Island and eventually grounded on December 8 on a rocky shelf on the north shore of Unalaska Island, northeast of Spray Cape. The grounding ruptured the vessel's bottom tanks, releasing approximately 330,000 gallons² of bunkers into the waters off Unalaska Island.

II. CLAIMANT AND CLAIM

The Claimants are the OPA responsible parties and their insurers. Ayu Navigation Sdn Bhd was the owner of the vessel and IMC Shipping Co. Pte. Ltd. was the operator of the vessel. Sveriges Angfartygs Assurans Forening (The Swedish Club), members of the International Group of Protection and Indemnity Clubs ("International Group"), and the International Group's re-insurers were their subrogated underwriters.

III. PROCEDURAL BACKGROUND:

Pursuant to 33 U.S.C. § 2708(a)(2) Claimant presented a claim to the Oil Spill Liability Trust Fund (OSLTF or the Fund) seeking a limit on its liability for the incident. At the time of the incident the applicable limit per ton was \$600; the gross tonnage for the *Selendang* was 39,755 gross ton; therefore, its limit on liability, if granted, was \$23,853,000.00. The Claims Adjudication Division conducted an analysis of evidence and facts and determined that IMC Shipping Co. Pte. Ltd, et al demonstrated entitlement to its limit of liability on 27 January 2012.

IV. REMOVAL COST CLAIM

Claimant asserts that it incurred approximately \$148,651,185.13 in removal costs and hired 153 vendors to conduct the removal actions. The removal actions at the site ended on or about 23 June 2006, per a Pollution Report (PolRep) #110 dated 27 June 2006 issued by the FOSC for this incident. As required by 33 CFR 136.203, the RP worked closely with the FOSC throughout the response; MSO Anchorage provided FOSC coordination.

Based on the magnitude of the costs associated with this response, the NPFC anticipated that adjudication of this claim will be lengthy. Claimant and the NPFC agreed to adjudicate the costs on a phased basis. The NPFC separated the claim into smaller claims, based on vendors. Each

¹ See, Claimant Submission, Attachment 24, Government's Videotape Deposition of Kailash B. Singh Vol. I, 00074.

² See, Claimant's submission letter, page 3, paragraph 3.

smaller claim bears a separate claim number and after adjudication the NPFC will offer an amount for that claim. Claimant may accept the offer or request reconsideration pursuant to the Claims Regulations at 33 CFR Part 136.

V. NINTH REMOVAL COSTS CLAIM DETERMINATION³

The NPFC adjudicated this ninth claim (J05003-0022) in the amount of \$2.487M. The RP, through its legal representative, provided 32 binders of invoices to document the \$2.487M in removal costs claimed in this ninth determination package for costs associated with the response actions either in support of or performed by all response contractors. This claim includes only the invoices paid by the RP to the State of Alaska, who fulfilled the role of State On Scene Coordinator (SOSC) jointly with the Federal On Scene Coordinator (FOSC) within the Unified Command. The NPFC claims manager reviewed each and every submitted invoice as well as every "daily" sheet submitted to substantiate the invoices. Additionally, the NPFC claims manager reviewed the payment record against the claimed costs for each invoice.

The review of the actual costs, invoices and dailies focused on (1) whether the actions were taken to prevent, minimize or mitigate the effects of the incident; (2) whether the costs were incurred as a result of these actions; (3) whether the actions taken were determined by the FOSC to be consistent with the NCP or directed by the FOSC, and (4) whether the costs were adequately documented.

Please see the table below for an itemization of the vendor invoices which make up this eighth payment claim determination. This determination is only deemed full and final for the identified vendor invoices listed below.

<u>Invoice #</u>	<u>Binder #</u>	<u>Amount Claimed</u>	<u>NPFC Approved</u>	<u>NPFC Denied</u>
50177	50	\$81,382.57	\$70,217.32	\$11,165.25
50178	51	\$81,149.50	\$67,978.55	\$13,170.95
50179	52	\$138,269.48	\$125,301.26	\$12,968.22
50180	53	\$42,484.84	\$7,603.23	\$34,881.61
50181	54	\$109,298.67	\$99,158.77	\$10,139.90
50191	55	\$177,776.70	\$173,529.89	\$4,246.81
50195	56	\$109,760.69	\$98,401.92	\$11,358.77

³ The NPFC adjudicated the first removal cost claim, Claim Number J05003-001, in the amount of \$24,500,453.89. The NPFC deducted the statutory limit on liability of \$23,853,000.00 and offered \$546,484.54 as full and final compensation on or about May 21, 2012. Claimants accepted the offer on June 7, 2012. The NPFC adjudicated the second removal claim, Claim Number J05003-003, and offered \$ 2,168,445.20 to the Claimants on June 26, 2012. Claimants accepted the offer on August 6, 2012. The NPFC adjudicated the third removal claim, Claim Number J05003-0004, and offered \$3,668,595.70 to the Claimants on July 3, 2012. Claimants accepted the offer on August 6, 2012. The NPFC adjudicated the fourth removal claim, Claim Number J05003-0015, and offered \$23,103,264.96 to the Claimants on August 20, 2012. Claimants accepted the offer on September 11, 2012. The NPFC adjudicated the fifth removal claim, Claim Number J05003-0016, and offered \$15,611,776.98 to the Claimants on October 17, 2012. Claimants accepted the offer on December 6, 2012. The NPFC adjudicated the sixth removal claim, Claim Number J05003-0017, and offered \$9,565,222.57 to the Claimants on November 20, 2012. Claimants accepted the offer on November 28, 2012. The NPFC adjudicated the seventh removal claim, Claim Number J05003-0018, and offered \$8,230,390.17 to the Claimants on December 13, 2012. Claimants accepted the offer on December 17, 2012. The NPFC adjudicated the eighth removal claim, Claim Number J05003-0019, and offered \$5,004,635.21 to the Claimants on February 19, 2013. Claimants accepted offer on February 27, 2013.

50196	57	\$158,478.47	\$88,946.09	\$69,532.38
60055	58	\$65,289.09	\$64,645.57	\$643.52
50198	59	\$13,204.00	\$12,634.50	\$569.50
50199	60	\$120,038.88	\$85,623.93	\$34,414.95
50219	61	\$55,440.03	\$43,366.92	\$12,073.11
50220	62	\$33,336.35	\$27,741.40	\$5,594.95
50222	63	\$20,789.08	\$19,460.39	\$1,328.69
60009	64	\$18,342.02	\$16,616.78	\$1,725.24
60015	65	\$20,606.86	\$18,674.10	\$1,932.76
60054	68	\$94,108.50	\$87,593.30	\$6,515.20
60066	70	\$7,597.00	\$7,203.32	\$393.68
60043	71	\$86,894.22	\$84,695.09	\$2,199.13
60046	71	\$106,777.83	\$100,452.54	\$6,325.29
60024	256	\$41,121.24	\$35,740.13	\$5,381.11
	254			
	255			
60032	257	\$560,905.67	\$520,434.00	\$41,471.67
60100	263	\$56,057.27	\$52,969.91	\$3,087.36
07450	264	\$152,338.03	\$122,772.34	\$29,565.69
07106	270	\$73,338.84	\$73,338.84	\$0.00
07111	271	\$55,060.72	\$54,011.95	\$1,048.77
07110	272	\$7,309.51	\$6,698.12	\$611.39
08062	277	\$214.08	\$214.08	\$0.00
Total		\$2,487,370.14	\$2,166,024.24	\$321,345.90

Claimant's sum certain for this claim is \$2,487,370.14.

The NPFC has determined that \$321,345.90 is not compensable from the OSLTF and will offer the Claimants \$2,166,024.24. As noted above, the NPFC deducted the RP's statutory limit on liability from the amount determined to be compensable under claim # J05003-001. Thus, \$2,166,024.24 is payable from the Oil Spill Liability Trust Fund.

VI. APPLICABLE LAW:

Under OPA 90, at 33 USC § 2702(a), responsible parties are liable for removal costs and damages resulting from the discharge of oil into navigable waters and adjoining shorelines, as described in Section 2702(b) of OPA 90. A responsible party's liability will include "removal costs incurred by any person for acts taken by the person which are consistent with the National Contingency Plan". 33 USC § 2702(b)(1)(B).

"Oil" is defined in relevant part, at 33 USC § 2701(23), to mean "oil of any kind or in any form, including petroleum, fuel oil, sludge, oil refuse, and oil mixed with wastes other than dredged spoil".

The Oil Spill Liability Trust Fund (OSLTF), which is administered by the NPFC, is available, pursuant to 33 USC §§ 2712(a)(4) and 2713 and the OSLTF claims adjudication regulations at 33 CFR Part 136, to pay claims for uncompensated removal costs that are determined to be consistent with the National Contingency Plan and uncompensated damages. Removal costs are defined as "the costs of removal that are incurred after a discharge of oil has occurred or, in any case in which there is

a substantial threat of a discharge of oil, the costs to prevent, minimize, or mitigate oil pollution from an incident". 33 U.S.C. § 2701(31).

The responsible party for a vessel or facility from which oil is discharged, or which poses a substantial threat of discharge of oil, may assert a claim for removal costs and damages under section 2713 only if the responsible party demonstrates that it is entitled to a defense to liability under section 2703 or to a limitation of liability under section 2704. 33 USC § 2708(a)(1) and (2).

33 U.S.C. §2713(d) provides that "If a claim is presented in accordance with this section, including a claim for interim, short-term damages representing less than the full amount of damages to which the claimant ultimately may be entitled, and full and adequate compensation is unavailable, a claim for the uncompensated damages and removal costs may be presented to the Fund."

Under 33 CFR 136.105(a) and 136.105(e)(6), the claimant bears the burden of providing to the NPFC, all evidence, information, and documentation deemed necessary by the Director, NPFC, to support the claim.

Under 33 CFR 136.105(b) each claim must be in writing, for a sum certain for each category of uncompensated damages or removal costs resulting from an incident. In addition, under 33 CFR 136, the claimant bears the burden to prove the removal actions were reasonable in response to the scope of the oil spill incident, and the NPFC has the authority and responsibility to perform a reasonableness determination. Specifically, under 33 CFR 136.203, "a claimant must establish -

- (a) That the actions taken were necessary to prevent, minimize, or mitigate the effects of the incident;
- (b) That the removal costs were incurred as a result of these actions;
- (c) That the actions taken were determined by the FOSC to be consistent with the National Contingency Plan or were directed by the FOSC."

Under 33 CFR 136.205 "the amount of compensation allowable is the total of uncompensated *reasonable* removal costs of actions taken that were determined by the FOSC to be consistent with the National Contingency Plan or were directed by the FOSC. Except in exceptional circumstances, removal *activities* for which costs are being claimed must have been coordinated with the FOSC." [Emphasis added].

VII. DETERMINATION OF LOSS:

A. Findings of Fact:

1. MSO Anchorage, as the FOSC for this incident, determined that the actions undertaken by the State of Alaska were performed jointly with the FOSC and are deemed consistent with the NCP. 33 U.S.C. §§ 2702(b)(1)(B) and 2712(a)(4);
2. The incident involved the discharge of "oil" as defined in OPA 90, 33 U.S.C. § 2701(23), to navigable waters;
3. A Responsible Party was identified. 33 U.S.C. § 2701(32).
4. The claim was submitted within the six-year period of limitations for claims. 33 U.S.C. § 2712(h)(2);
5. The NPFC Claims Manager reviewed all documentation submitted with the claim and determined which removal costs were incurred for removal actions in accordance with the NCP and whether the costs for these actions were reasonable and allowable under OPA and

33 CFR § 136.205. The Claims Manager also identified denied costs and the grounds for denial.

B. Analysis:

NPFC CA reviewed the actual cost invoices and dailies to confirm that the Claimant had obtained all rights, claims and causes of actions for the costs claimed. The review focused on: (1) whether the actions taken were compensable "removal actions" under OPA and the claims regulations at 33 CFR 136 (e.g., actions to prevent, minimize, mitigate the effects of the incident); (2) whether the costs were incurred as a result of these actions; (3) whether the actions taken were determined by the FOOSC, to be consistent with the NCP or directed by the FOOSC, and (4) whether the costs were adequately documented and reasonable.

The NPFC has determined that the majority of costs incurred by the Claimant in this ninth claim determination were reasonable and necessary to mitigate the effects of the incident. Upon review of the information provided by the Claimant, the NPFC has determined that the payable costs were billed in accordance with the rate schedules and/or contracts/charter agreements in place at the time the services were rendered, unless otherwise indicated below, and were determined to be consistent with the NCP.

General Categories of denied costs:

- 1- Hours billed not in accordance with the State's Letter of Agreement (LOA) #LOA-05-SS-111:** Item 1(a) of this Agreement specifically states..."all work performed between 50 and 84 hours of work per week will be compensated at the rate of time and one-half the employee's annualized hourly rate of pay". It is important to note that the majority of denied costs associated with the State of Alaska invoices (approximately 95%) was due to the miscalculation of the rate of pay by week for employees billed on this incident. Gallagher Marine Systems (GMS) was the Claimants' Spill Management Team and RP Auditor. GMS allowed hours in excess of 7.5 per day at the overtime rate as billed by the ADEC employees although that is not in accordance with the Letter of Agreement (LOA).⁴ The LOA is clear that the first 50 hours in a given week on the Selendang Ayu incident was to be billed at the straight time rate and any hours between 51 and 84 hours per week are billed at the overtime rate and should an employee work in excess of 84 hours in a week's time, all hours after 84 convert back to the straight time rate;
- 2- Costs billed lack proper supporting documentation such as underlying receipts vice only the credit card receipt;**
- 3- Time billed was associated with non-OPA compensable activities (i.e., legal, orientation or training of employees, or activities not associated with the removal of oil);**
- 4- Costs denied for lack of a daily field log showing activities performed by an employee or daily field log documents less hours than what was billed;**

⁴ The Letter of Agreement between the State of Alaska and the Alaska Public Employees Association addresses how overtime is applied to State of Alaska employees engaged in emergency response actions. (LOA 05-SS-111) The LOA became effective December 8, 2004, and remained in effect through June 30, 2005, or whenever the spill activities for the Selendang Ayu Response are completed.

- 5- *Costs paid by GMS in excess of the amount billed by the vendor.* NPFC cannot pay more than the amount billed by a given vendor without an amended invoice as all costs paid are the result of a vendor invoice amount billed. If the vendor billed incorrectly and did not create proper invoice amendments, NPFC is unable to honor overpayments made by GMS; and
- 6- *Media and Public Affairs activities are not OPA compensable removal costs and are denied accordingly.*

The NPFC will not itemize all the denied costs here in this Claim Summary Determination but rather will attach the spreadsheets created by the NPFC for each ADEC invoice where the Claimant can see each line item billed, claimed, paid, denied and reason for each denial. All denied costs fall within one of the six categories referenced above.

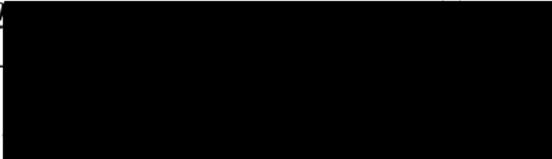
OVERALL DENIED COSTS = \$321,345.90

VIII. SUMMARY

All costs determined payable included in this determination have been reviewed and determined to be compensable as presented and in accordance with 33 USC §§ 2712(a)(4) and 2713 and the OSLTF claims adjudication regulations at 33 CFR Part 136.203 and 136.205. The costs determined to be payable are for uncompensated removal costs that are determined to be consistent with the National Contingency Plan.

The NPFC hereby determines that the NPFC offers, and the OSLTF is available to pay, **\$2,166,024.24** as full compensation for the reimbursable removal costs incurred by the Claimant and submitted to the NPFC under claim # J05003-0022.

AMOUNT: \$2,166,024.24

Claim Supervisor: 

Date of Supervisor's review: *3/21/13*

Supervisor Action: *Approved*