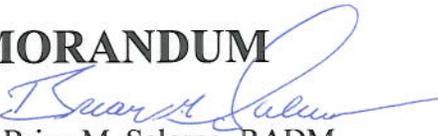




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DEC 24 2009

MEMORANDUM

From: 
Brian M. Salerno, RADM
COMDT (CG-5)

Reply to: COMDT (CG-544)
Attn of: CAPT Kiefer
2-1080

To: Distribution

Subj: CARGO SECURITY RISK REDUCTION WORKGROUP CHARTER

Ref: (a) Title 33 Code of Federal Regulations Part 160.204
(b) Commander's Intent: FY 2011-2015 Budget and Legislative Planning Guidance

1. Purpose. To formally establish a workgroup to develop national Coast Guard policy to reduce the security risks associated with the marine transportation, transfer, and storage of certain dangerous cargoes (CDCs) in bulk in ports and on waterways of the United States.
2. Background. Issues regarding cargo security and the Coast Guard's role in it have become critically important and require immediate attention. CDCs are defined in reference (a) and have chemical properties (e.g., toxicity, flammability, and reactivity) that, if released, could produce high risk consequences. Daily, these cargoes are transported, transferred, and stored through/in high density population areas and near critical infrastructure and key resources (CIKR) in U.S. ports. Under current risk based policy, the Coast Guard's focus has been to escort vessels carrying the most hazardous CDCs. However, relatively little security is mandated or provided outside the requirements of the Maritime Transportation Security Act (MTSA) which is primarily focused on landside security.
3. Discussion. It is important for the Coast Guard to have a holistic strategy to mitigate security risks. CDC security risks can be reduced through sound risk management, shared responsibility by all stakeholders, and the application of appropriate risk mitigation measures. The Office of Port and Facility Activities (CG-544) and the National Maritime Security Advisory Committee (NMSAC), will co-lead and coordinate the workgroup's activities. This effort supports reference (b) objectives as well as the Department of Homeland Security's mission to lead a unified effort to prevent and deter terrorist attacks, and respond to all threats and hazards.
4. Objectives and Deliverables. The workgroup will guide the development of a national cargo security framework that includes the following:
 - a. Use the Maritime Security Risk Assessment Model (MSRAM) to support recommendations for risk mitigation measures.
 - b. Use technical research in support of a quantitative and geographic analysis of the maritime transportation of CDCs.

c. Properly characterize the roles and responsibilities of federal, state and local law enforcement and industry partners and stakeholders including private security forces to identify current overlaps, seams and gaps.

d. Work with the National Maritime Security Advisory Committee (NMSAC), the Chemical Transportation Advisory Committee (CTAC), the Towing Safety Advisory Committee (TSAC), appropriate Government/Sector Coordinating Councils, and Area Maritime Security Committees to review and analyze the roles and responsibilities of maritime stakeholders, including federal, state and local law enforcement and industry security personnel responsible for vessel and facility security.

e. Identify and make recommendations for Coast Guard policy objectives for the following:

- (1) CDC security, Coast Guard program roles/responsibilities.
- (2) CDC vessel tracking.
- (3) Identification of any specific higher risk cargoes.
- (4) Identification of Key Port Areas.
- (5) Identification of potential security gaps.
- (6) Development of recommendations for standardized Coast Guard force packages, equipment outfitting, PPE, etc.
- (7) Identification of specific roles, responsibilities and authorities of federal, state and local agencies and the private sector for CDC waterside security.
- (8) Review of current MTSA regulations to identify of any changes necessary to address the risk posed by high consequence CDC storage facilities.

f. Identify potential security funding mechanisms, to include an analysis of the potential for cost sharing by public and private sectors.

g. Recommend operational standards and training qualifications for personnel conducting waterside security.

5. Workgroup Composition. The workgroup will consist of representatives from the following offices and organizations:

CG-544 / Port and Facility Activities (co-lead)
National Maritime Security Advisory Committee (NMSAC) (co-lead)
CG-522 / Operating and Environmental Standards
CG-543 / Vessel Activities
CG-541 / Waterways Management
CG-514 / International and Domestic Port Assessment
CG-531 / Law Enforcement
CG-532 / Counterterrorism and Defense Operations
CG-533 / Incident Management and Preparedness
CG-731 / Boat Forces*
CG-741 / Shore Forces*
CG-0941 / Maritime and International Law*

LANTAREA / PACAREA*
Marine Safety Center
American Waterways Operators (AWO)*
Chemical Transportation Advisory Committee (CTAC)
<i>*Note: Although CG-5 cannot direct that these offices/organizations support this effort, support is requested.</i>

Oversight for the workgroup will be provided by an Executive Steering Committee (ESC) consisting of the following:

CG-51 (as directed)/ Director of Assessment, Integration and Risk Management
CG-52d / Deputy Director of Commercial Regulations and Standards
CG-53d / Deputy Director of Response Policy
CG-54d / Deputy Director of Prevention Policy
CG-7d / Deputy Assistant Commandant for Capabilities*
<i>*Note: Request CG-7 support.</i>

The workgroup will exist until courses of action have been delivered and accepted. At that time, CG-54 may disband the group or assign additional tasks related to CDC risk reduction.

6. Schedule. Work should begin immediately and shall provide periodic status reports to the ESC as appropriate. The following are notional timelines with specific project deliverables:

- Dec 2009 through Sep 2010: Hold monthly workgroup meetings and report progress
- Mar 2010: Maritime Security and Response Operations (MSRO) Conference (previously known as the ONS Conference)
- Sep 2010: Complete Commodity Flow Study
- Oct 2010: Complete/brief notional framework/courses of action
- Oct 2010-Nov 2010: Conduct regional listening sessions to socialize the construct and seek input.
- Dec 2010: Complete/present finalized policy

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Dist: COMDT CG-51, CG-52, CG-53, CG-54, CG-514, CG-522, 543, 541, 532, 533,
 CG-711, 731, 741, CG-0941
 CG LANTAREA (Acs)
 CG PACAREA (Pcs)
 CG MSC